

**AGENDA
CITY OF SALEM
REGULAR CITY COUNCIL MEETING
OCTOBER 5, 2015
6:00 PM**

- I. Call to Order**
- II. Prayer and Pledge of Allegiance**
- III. Presentation of Petitions/Public Comments**
- IV. Mayor's Report and Presentations**

- V. City Council Action**
 - 1. Consent Agenda
 - a. Approval of Minutes – September 21, 2015
 - 2. Discussion: Walton Drive and Main Street Traffic Reports
 - 3. Discussion: Requiring Manure Bags for Horses within City
 - 4. Discussion: Requirement for Reservations for Use of Park Pavilions

- VI. City Manager Report**
- VII. City Attorney Report**
- VIII. Finance Director Report**
- IX. City Council Report**

- X. Adjournment**

Bill Gruen
City Manager

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MANAGER'S COMMENTS

V. City Council Action

- 2. Discussion: Walton Drive and Main Street Traffic Reports:** Mark Rujawitz of Rhutasel & Associates and Jim Wessel of IDOT District 8 (Collinsville) will be on hand to discuss findings and observations pertaining to traffic along Main Street and at Walton Drive. Jim Wessel will be able to answer questions from the Council on IDOT regulations and processes. Staff has no immediate recommendations for City Council action, however, there seems to be agreement among multiple parties that the "stop stripe" at Walton Drive could be moved forward to improve sight lines for drivers seeking to enter Main Street. Reportedly, the City does not need IDOT approval to move the stop stripe closer to Main Street.

City Manager notes on ideas to improve the Walton Drive intersection discussed in both the Rhutasel and RSA reports are below.

- 3. Discussion: Requiring Manure Bags for Horses within City:** Every now and then, City personnel are called to pick up horse manure within the City, perhaps in Bryan Park. Horses are neat to see and certainly welcome in Salem. However, staff prefers that horse owners/riders pick up after their horses, but that doesn't always happen. Internally, we have discussed creating an ordinance to require that horses in Salem be outfitted with manure bags. At present, discussion on this topic is requested. A quick review of other community ordinances turns up the following:

Tuscola → Generally makes people responsible for cleaning up after their animals. Horses not allowed in their parks unless for a sanctioned event.
[http://www.amlegal.com/nxt/gateway.dll/Illinois/tuscola_il/titlexiii/generaloffenses/chapter138/regulationsandrestrictions/gove?f=templates\\$fn=default.htm\\$3.0\\$vid=amlegal:tuscola_il\\$nc=JD_138.35](http://www.amlegal.com/nxt/gateway.dll/Illinois/tuscola_il/titlexiii/generaloffenses/chapter138/regulationsandrestrictions/gove?f=templates$fn=default.htm$3.0$vid=amlegal:tuscola_il$nc=JD_138.35)

Monmouth → Unlawful to allow a horse to defecate on any public sidewalk, thoroughfare, public place, etc.
https://www.municode.com/library/il/monmouth/codes/code_of_ordinances?nodeId=TIX_C91_GENE_s91.14

Highland → For horse drawn carriages for hire, requires an operators permit and that horses have "devices to prevent animal droppings from hitting the streets."
https://www.municode.com/library/il/highland/codes/code_of_ordinances?nodeId=COOR_C_H86VEHI_ARTIIIHOAWVE

Manure bags can be purchased for under \$100 online here <http://www.mcssl.com/store/bun-bag> and here <http://www.workinghorsetack.com/Manure-Bag-Horse-Diaper-p/bb1mb.htm>.

4. Discussion: Requirement for Reservations for Use of Park Pavilions: City Staff also requests discussion on a requirement that reservations be placed prior to any use of park pavilions. This could be limited to evening/night time hours. The desired outcome is to make it simpler for the Police to make suspicious characters in park pavilions move on when they don't otherwise have a good reason for being at a pavilion (Chief Reynolds might elaborate or re-state). Park pavilions are frequent targets vandalism. Some background:

Park hours → The regular operating hours for the pavilions and playground facilities, shall be from 6:00 a.m. until 9:00 p.m. each day, provided however, pavilions which are previously reserved may be utilized until 10:00 p.m. each day. (see Sec. 15-5. - Visiting hours)

Park hours were addressed by the City Council in 2012 at which time the Council also gave direction to the Police Dept to use their discretion to allow park visitors to remain after hours if they were otherwise engaged in intended activities at park facilities (ie, softball at the softball field, tennis on the tennis courts, etc). The Council had in mind that some persons who work the second shift at Salem factories may wish to use park facilities after their shifts, even if technically after park hours.

The following are notes prepared by the City Manager and reflect his understanding of report contents. Users of these notes are encouraged not to rely on them alone, but to also reference the full reports for a complete understanding of recommendations made by report authors.

***Walton Drive (Walmart Entrance) Spot Safety Traffic Study
Prepared by Rhutasel & Associates
City Manager Notes***

Traffic Signal Warrants: Some IDOT warrants (requirements or standards) are met for traffic signals, but other corrective measures have to be attempted first prior to consideration of a traffic signal (pgs 6-7). For informational purposes, Rhutasel reports signals could cost \$150,000 (pg 7). Traffic signals are not recommended until other corrective measures are attempted (pg 7).

Right Turn Only: Making Walton Drive right in/out only is not recommended. Constructing a curbed-island (barrier) would require pavement widening and culvert extension (implicitly, at high cost) in order to make it hard enough to prevent drivers from making a left turn out at Walton Drive. Furthermore, right turns out are very minimal (pg 7).

Move Stop Bar: Currently, the stop bar at Walton Drive is 32 feet back from the edge of Main Street. Recommendation is to move it up as much as 20 feet closer to the edge of Main Street in order to gain a better line of site around west-bound or right-turn lane traffic. Would also shorten the time it takes to cross the same west-bound traffic (pg 8).

Reduce Speed Limit on Main Street: Moving stop bar up as recommended creates a sight distance of 385 feet, which creates a “basic gap acceptance distance for a 35 mph speed limit.” Recommend dropping speed limit to 35 mph. This would also reduce severity of accidents (pg 8).

Connect Baldrige and Mills Cart Road: This would give drivers reaching some destinations in the Salem area of possibly preferred route out of the Walmart shopping center and reduce traffic that may otherwise use Walton Drive. Rhutasel estimates construction of connection could cost \$45,000 (pg 8).

***Road Safety Assessment (RSA) – Salem, IL
PowerPoint Prepared by FHWA, ISP, IDOT
City Manager Notes***

The RSA PowerPoint is an initial description of findings and recommendations resulting from the RSA process. A fuller report will be provided to the City at a later date. Notes on recommendations are based upon the PowerPoint as presented and recollection of RSA meeting held on September 3. Only those matters relating to Walton Drive are noted here.

RSA Process: Step 5 was held on September 3, 2015 in a meeting at which City staff and other IDOT personnel were present to hear RSA presentation.

Walmart Entrance (Walton Intersection): In the short term, consider prohibiting trucks from using the Walton Drive access to enter the Walmart shopping center. Page at which stop stripe is seen to be placed closer to edge of Main Street indicates RSA support with idea to move stop stripe closer. Intermediate improvements to intersection could entail either: (1) make intersection right-in/out only; or (2) combine left and right turn lanes into one lane from which drivers would turn either right or left. In the long term, the RSA indicates understanding that the intersection may not currently warrant a traffic light, but that future development of property at this location could lead to a warrant being met.