

NOTICE OF OPEN HOUSE AND SPECIAL MEETING
HOSTED BY THE SALEM TOWNSHIP HOSPITAL BOARD
IN CONJUNCTION WITH THE SALEM CITY COUNCIL FOR THE
PURPOSE OF OUTLINING HOSPITAL SAFETY, GROWTH AND DEVELOPMENT
AND OPTIONS BEING CONSIDERED FOR REROUTING OR CLOSING
A PORTION OF BROUGHTON ROAD

TUESDAY, AUGUST 5, 2014 – 5:30 PM

PURSUANT TO THE OPEN MEETINGS ACT, notice is hereby given that the Salem City Council will participate in an Open House and Special Meeting with Salem Township Hospital on Tuesday, August 5, 2014 at 5:30 p.m. in the lobby of the hospital at 1201 Ricker Dr., Salem, IL 62881. The purpose of the Open House and Special Meeting is to allow the Salem Township Hospital Board and staff the opportunity to outline Hospital Safety, Growth and Development, as well as options being considered for rerouting or closing a portion of Broughton Road. The Public is welcome to attend.

AGENDA
SALEM TOWNSHIP HOSPITAL
OPEN HOUSE & BOARD OF DIRECTORS SPECIAL MEETING
TUESDAY, AUGUST 5, 2014, 5:30 PM

- A. Special Board Meeting Call to Order
- B. Welcome Salem City Council
- C. Regular Session
 - a. Hospital Safety, Growth and Development
 - b. Broughton Road
- D. Public Comments
- E. Executive Session
- F. New Business
- G. Adjournment

CITY OF SALEM, ILLINOIS

Bev Quinn, CMC
City Clerk

Dated this 31st day of July, 2014

CITY OF SALEM
MINUTES OF SPECIAL MEETING
SALEM TOWNSHIP HOSPITAL BOARD AND SALEM CITY COUNCIL
AUGUST 5, 2015

A. Call to Order

A special joint meeting was held by the Salem Township Hospital Board and the Salem City Council on Tuesday, August 5, 2014, in the lobby of Salem Township Hospital, 1201 Ricker Drive, Salem, IL. The meeting was called to order at 5:35 p.m. by Salem Township Hospital Board President Richard Haney.

Present from the STH Board were: Richard Haney, Jeanne Shin, Sandi Phillips, Mike Morton, Hyet Settlemoir, Debby Hays, and Marvin Jenkins. Also present was advisory member Dr. Gautam Jha.

Mayor John Raymer called the Salem City Council to order. Members present were: Mayor John Raymer, Councilwoman Sue Morgan, and Councilman Royce Bringwald. Councilman David Black arrived at 5:45 p.m.. City Council Member absent: Councilman Jim Baity. Also present from the City of Salem were City Manager Bill Gruen and City Clerk Bev Quinn.

Members of the hospital and city staff, citizens, and media were also present.

B. Welcome to Salem City Council

STH President Dick Haney welcomed the Salem City Council, and thanked them for attending.

C. & D. Regular Session and Public Comments

- a. Hospital Safety, Growth and Development
- b. Broughton Road

STH President Richard Haney indicated public participation was part of the meeting, and indicated anyone who wished to address the Hospital Board and City Council would have three minutes to speak, with no rebuttal. Comments are summarized below:

Gloria Wetzel, 500 W. Broughton- Ms. Wetzel indicated she addressed City Council at its July 15th special meeting, and wants to reiterate her comments. Ms. Wetzel has lived at 500 W. Broughton since 1966. Ms. Wetzel asked why the hospital is concerned about the safety of the helipad after 12 years, and why the heliport and parking were put across Broughton in the first place. Ms. Wetzel indicated patients should use the front door, and the emergency room door should only be used for emergencies. Ms. Wetzel also asked why the hospital expects the tax payers to reroute the street, when the hospital created the issue by placing the heliport where they did, and added that the hospital should take care of the problem. Ms. Wetzel added that she does not feel the issue is about the safety of the patients or staff, its about the new addition.

David Duncan, Safety and Security Director, Salem Township Hospital – Mr. Duncan indicated he is a retired police officer with 35 years of safety experience. Mr. Duncan indicated Broughton Rd. is the average width of a neighborhood street – but it has more than average traffic. School buses and semis use the road, in addition to the normal cars and trucks. Mr. Duncan indicated an undetermined number of close calls have been reported, but not documented. One of the issues is the posted speed limit. Another is the number of elderly patients seems to be growing, and if they cannot navigate the stairs, they use the ramp.

There are two cross-walks 50 to 75 feet apart at the top of the stairs, but the hospital needs parking at the ground level, as there are a number of stairs, and a high pressure gas regulator, street signs and other obstructions at the current street level. This congests the views of both the pedestrians and the drivers.

Mr. Duncan indicated there is a yellow flashing light at the cross-walk at the heliport and ER entrance, but there would be no way to enforce a red light, as there are regulations in the Illinois Revised Statutes that have requirements for electronic traffic devices that could not be met. The speed limit reduces from 25 mph on Hawthorne Road to 15 mph when approaching Broughton, but it does not reduce from Spillway Rd. to Broughton. Mr. Duncan indicated there are several different grades to walk, and these are patients who may be critically ill or injured. Mr. Duncan indicated there has been an 82% increase in helicopter traffic, and Broughton Rd. from Spillway Road to College Street is dangerous due to its narrow and curved nature.

John Smith, 408 Greenbriar – Mr. Smith indicated he addressed City Council at its July 15th meeting regarding enforcement of the speed limits on Broughton. Tonight on his way to the hospital, a red pick up truck sped by him going 50 mph. Mr. Smith added that law enforcement of the speed limits is essential. Once the barriers or fence posts are down from the construction, the proximity of the building to the road will not be an issue. Mr. Smith agreed with a previous speaker that the Emergency Room doors should be used only for emergencies. Mr. Smith added that he appreciated Councilman Black's previous comments about installing a red light, and suggested reducing the speed limit from Spillway Road to Broughton to 15 mph, as the residents would love it.

Jim Dice, 516 W. Park – Mr. Dice indicated he is opposed to the project for one reason and one reason only – every time he turns around there is one more thing being taken away from him in the name of health care. Mr. Dice has nine employees, and the cost of providing health insurance has risen in the past five years from \$5,000 to \$15,000 per month. Mr. Dice added that if traffic would slow down, the safety issue could be dealt with very inexpensively.

Barney Bruce, Member of the Salem Township Board and President of the Hospital Foundation, S. Marion St. – Mr. Bruce indicated that as a member of the Salem Township Board and the Hospital Foundation, he has a vested interest in the future viability of the Salem Township Hospital. Mr. Bruce added that he also respects the concerns of the citizens who will be impacted. Mr. Bruce indicated many of the comments he has heard address what was done in the past, particularly the installation of the heliport on the opposite side of the road from the hospital. Mr. Bruce indicated that in the 70's the Salem Township Board tried to be good stewards of the city by expanding the 1940's hospital, rather than finding a new location and building a new one. When the heliport was installed, there was approximately one flight per week – now there are 90 per year. School buses did not use Broughton Rd. at that time. A number of things have changed.

Mr. Bruce thanked the Salem Township Hospital for giving proposed changes careful consideration, and for offering an opportunity for citizens to speak and ask questions. Some people will be unhappy with any decision made – change can be disturbing. Salem Township Hospital is the only township hospital in the State of Illinois. All of the construction done at the hospital in the past few years has cost the citizens zero – the changes were paid for by hospital revenue.

Denzel Yates, 386 North Pointe – Mr. Yates indicated they were glad to see the helipad come in. He used to work EMS, and worked at the hospital. Mr. Yates suggested the City put some gates in, install a red light, and reduce the speed limit.

Brad Crain, Plant Operation and Maintenance, Salem Township Hospital – Mr. Crain indicated he was employed by the hospital when the helipad was installed – he asked about red lights at that time, or speed bumps, and was told that would take approval by IDOT. The only thing they could do was install yellow lights to slow traffic. Mr. Crain indicated it is his staff and nurses who take patients across Broughton to the helipad, and they have been nearly run over many times. Mr. Crain thanked Mr. Bruce for speaking, and indicated he made a valid point in that the hospital did not use tax dollars for the expansions. Mr. Crain added that the hospital puts tax dollars back into the community, as it is one of the largest employers in the community. Mr. Crain indicated that people will continue to come in the ER entrance – they have tried to educate people to come in the front, but they continue to come in the rear entrance.

Jim Dice – asked that everyone be kept to three minutes.

Dr. Nancy Zutshi, Medical Director of Emergency Services – Dr. Zutshi indicated she lives in St. Louis, but she works here and feels like a member of the community, as she is here a lot. Dr. Zutshi indicated the hospital has to provide visitor safety and improve technology to provide for the community's health needs. Dr. Zutshi added that there is perpetual construction at Barnes. Dr. Zutshi mentioned that Salem Township Hospital wants to make progress and provide wonderful services to the community, and asked why a public street was going through a major hospital campus. Dr. Zutshi asked that the City and citizens consider the hospital's proposals without bias to help the community.

Jerry Gilbreth, 403 Greenbriar – Mr. Gilbreth indicated the helicopters come in over a currently empty area, and asked how they would be affected by electrical wires if the road is rerouted. Mr. Gilbreth cautioned against causing problems for the helicopters. Mr. Gilbreth indicated he appreciates the hospital, it is a good thing for the community, but the residents of North Pointe want to come up with a reasonable solution for everyone.

Kari Richards, 403 Mayfair Lane – Ms. Richards indicated she had made some comments at the hospital business meeting, but she wanted to add some. Ms. Richards looked at the drawings, and her new concern is that the hospital appears to keep building down. Ms. Richards indicated the proposed entrance is at the same level as the ER entrance, and questioned how the hospital plans to get patients down to that level, and what will you do with the dirt – is this even a viable entrance, requiring people to go down stairs?

Leonard Ferguson, 1602 Hawthorn Rd. – Mr. Ferguson indicated he totally agrees that there is a safety issue with the stairs, and feels that it was poorly designed. Mr. Ferguson indicated he has always been a supporter of the hospital, both as a representative of the people and personally. Mr. Ferguson indicated that if he were still on the City Council, he would be voting “no”, and he would like to see more plans. Mr. Ferguson indicating there have been some mistakes made in the past, and the hospital needs to slow down and do more planning.

Frank Brinkerhoff, 404 Greenbriar – Mr. Brinkerhoff indicated he travels N. College a lot, and the road is too narrow. People walk the street at 11:00 p.m. in the dark, which is a safety hazard. Broughton's bridge was built for Model T's. Mr. Brinkerhoff indicated something needs to be done for safety, as the infrastructure is not adequate.

Larry Clark, 4908 Beckwood Lane – Mr. Clark thanked prior City fathers who had the foresight to allow the hospital to build where it is, and thanked the Salem Township Hospital for having a state-of-the-art facility in Salem. There is a need for more space to provide the necessary technology and specialists needed. Something probably should have been done years ago, but Salem Township tried to be good

stewards of the citizen's tax dollars. Mr. Clark added that the hospital is a big asset and employer, and they are trying to do some advance planning. Mr. Clark indicated that if he lived in North Pointe, he would have an objection to the proposed route to the North, but proposed alteration on the South would take all of two minutes longer than the present route. Mr. Clark added that it is important to retain the hospital.

Dr. Gutam Jha, Salem Township Hospital – Dr. Jha indicated there is definitely a safety issue, but the purpose of the expansion is to get more specialty doctors. Those specialists will enable the hospital to have more revenue for expansions in the future. Dr. Jha indicated he wishes Salem Township Hospital could do what Good Samaritan Hospital did, and just build a new facility, but STH does not have that capability. Dr. Jha indicated he has many patients who cannot do stairs, and request to be sent to some other hospital than Salem

Felton Jose, 700 W. Boone St. – Mr. Jose indicated he has lived in Salem a long time, and when the hospital was built in the 1940's, this was the edge of town – nothing was out here. Developers built houses knowing the hospital was here. Mr. Jose indicated he has been a member of the auxiliary, and is on the Foundation, and has used the helicopter twice. Mr. Jose added that these issues are not the hospital's fault – they are trying to improve things, so patients don't have to go to St. Louis, Lawrenceville, or Springfield.

STH Board President Richard Haney introduced President and CEO Stephanie Hilton-Siebert, and indicated how much the hospital board appreciates her. Much of what is good about the hospital – good staff, administration, and doctors – is due to her.

Ms. Hilton-Siebert thanked everyone for coming to the meeting, and indicated she feels she is a representative of the citizens, and asked that people remove the road from the front of their minds. Ms. Hilton-Siebert indicated the Board looks at what is good for the citizens, who are the hospital's customers, and what will make the hospital attractive to the specialists the citizens need. Ms. Hilton-Siebert indicated there has been tremendous growth in the health care provided to the community, with more than 50,000 visits to the hospital each year. They would like to add an additional 20,000 per year. The hospital currently employs 250 employees, and they are looking at being able to add 25 more. Ms. Hilton-Siebert indicated she just spoke with a hospital in St. Louis that would like to get services for crippled children into Salem Township Hospital. Additionally, the hospital is looking at adding dialysis, as 1 in 3 people will end up with diabetes. Ms. Hilton-Siebert added that she knows the additions may not be favorable to everyone, but feels it is the hospital's responsibility to bring the possibilities up.

Ms. Hilton-Siebert indicated the hospital has an economic impact of \$25 million per year. Alternate Revenue Bonds have abated taxes, which have been given back to the citizens through operations of the hospital. The bonds were paid off 13 years early, so as not to burden the tax payers. It is not the hospital's intention to increase taxes to the community, and generates over \$15 million in revenue per year. Ms. Hilton-Siebert added that a hospital is not a business that brings in what it charges. If the hospital is not permitted to expand, they will have to do the best they can with what they have.

Ms. Hilton-Siebert showed depictions of 4 of 5 options. The expansion calls for handicapped and regular parking to the left of the dialysis center, next to the specialty offices, as well as a centralized scheduling department. This office will take care of pre-certifications. Patients using the Medicare Advantage program didn't used to have to have pre-certification – now they do. Ms. Hilton-Siebert indicated these changes are the result of health care reform. Patients who used to be treated as inpatient are now coming into the hospital for dressing changes IV fluids, etc., and can return to work. The hospital is evolving to what people need. The addition of specialty doctors will allow us to also take care of sicker people, and will help keep health care costs down. Ms. Hilton-Siebert indicated their commitment is to provide excellence in health care and promote wellness in the community through compassionate care, personalized service, and teamwork.

E. Executive Session

Mr. Haney asked if the STH Board needed to go into executive session. They said they did not, and Mayor Raymer indicated the City could not meet in executive session, as it was not advertised.

Mayor Raymer thanked the Salem Township Hospital for allowing Council to meet with the Hospital Board. Mayor Raymer indicated he agrees that the hospital is growing, and has outgrown its current

facility. Mayor Raymer added that City Council can't simply say "we're closing a road" without taking a longer view of what is likely to be needed by the hospital in the future. Mayor Raymer indicated he did not want to take action that would act as a "bandaid", requiring the hospital to reapproach Council in 4-5 years. Mayor Raymer indicated the City and Hospital need to work with IDOT on an engineering study. Mayor Raymer added that he would like to see the plans reviewed by an engineer who is not from the community – who has worked with other hospitals. Mayor Raymer added that the hospital has a great opportunity to get the dialysis service, and he wants to see the hospital continue to expand to meet the community's needs. Mayor Raymer indicated that, as Broughton Road is an issue, the City and Hospital Board should get together and split the cost of a traffic survey and engineering review. Mayor Raymer also thanked all who came forward to express an opinion.

Councilman Black indicated the question comes down to what we are looking at. The hospital wants to grow, and would like to see the road closed. We have a traffic flow through Broughton that people are happy with. We have various options to go through. Councilman Black added that it takes time to close a road, as there are steps to go through, and questioned who would pay for engineering studies. Councilman Black indicated he feels that if it is possible to do the expansion without changing the road, that would be best – and indicated he would still like to see the hospital tunnel under Broughton Rd. and install an elevator, along with a stop sign or signal. Councilman Black added that as the hospital is the City's third highest employer, the City needs to work with them – but there are also many citizens present who are concerned about the change in traffic pattern.

Councilwoman Morgan indicated she can see it from both viewpoints, as she taught at Hawthorn School for 30 years. Councilwoman Morgan indicated she does not feel the City and the Hospital are on different sides, they just need to work together and explore every avenue possible to get this issue resolved. We should be able to say, "this is what was done to the best of our ability, and we hope you agree."

Councilman Bringwald indicated Salem Township Hospital is a critical access hospital, with world class physicians, including Dr. Nordlick, Dr. Numani, and Dr. Gaza. Councilman Bringwald indicated he would like to see access from the heliport and parking go over Broughton Rd. to the hospital. Councilman Bringwald indicated he agrees with Councilwoman Morgan, and he can see this from both sides. There is only so much land. Is it feasible to go up?

STH Board President Haney asked his board if they had any objection to an engineering study. Mr. Jenkins indicated time is of the essence, and it could work if someone could perform the work within a month. Mr. Haney indicated the Board is very pleased that a company has agreed to bring dialysis to the hospital, but they want their patients to have easy access to the building. Could the study be done quickly? Would it have to go out for bid? City Manager Gruen indicated it would not have to be bid. Rhutasel and Associates Engineer Brent Taylor concurred, and indicated engineering services are not generally bid out. You request qualifications, and select the best firm for the project.

Councilman Black asked if the timeline is being expedited because of the dialysis group. Mr. Jenkins responded that the hospital has the contractor on hand, and if an agreement can be reached, the architect and engineers can work directly with the contractor. Mr. Jenkins added that doctors want their patients to be dropped off right at the door, so they can go straight to their pods. Councilman Black indicated the hospital has the opportunity to grow, but has a parking problem. He asked why the hospital does not go ahead and install the dialysis program, and do the parking lot later. Councilman Black indicated this process may take time, but suggested the hospital keep moving forward.

Mr. Haney asked Mr. Jenkins if he could meet with Mr. Gruen to get the engineering study going. Mr. Jenkins responded that he feels he would be happy with anyone the hospital chooses. Councilwoman Morgan asked if patients enter the ER door, is that the same level as the dialysis center. Could the area be revamped to accommodate dialysis? Ms. Hilton-Siebert indicated the hospital is looking at bringing in 400 patients per week, who may have mobility issues, to see the specialty physicians. Councilman Black asked about the possibility of using golf carts to transfer patients, like Mt. Vernon does.

Mayor Raymer indicated the City will place selection of an engineering firm to review the hospital plans on the August 18th agenda, and the hospital board will be welcome to attend. Mayor Raymer indicated the firm selected will be asked to review the hospital's future site plans; existing roads; make a recommendation for a solution; and provide advice regarding financing. Councilman Black indicated it

will be important to discuss who will be paying, as the City has not budgeted for this project. Are there grants available?

STH Board Member Mike Morton made a motion and Board Member Sandie Phillips seconded it, that Marvin Jenkins be authorized to work with the City on selection of a firm to perform engineering review. Approved by voice vote.

Motion was made by Councilman Black and seconded by Councilwoman Morgan to direct City Manager Gruen to request engineering qualifications for traffic flow and engineering review, and make a recommendation at the August 18th City Council meeting. Roll call vote: Councilman Black, Councilwoman Morgan, Councilman Bringwald, Mayor Raymer. NAYS: None. Motion carried.

STH Board President Haney indicated once an estimate of the engineering review cost is available, the Board will discuss the possibility of sharing the cost with the City. Mr. Haney thanked everyone for attending.

Motion was made by STH Board Member Debbie Hays, seconded by Board Member Sandi Phillips and approved by unanimous voice vote to close the Salem Township Hospital Board meeting at 7:35 p.m.

Motion was made by Councilwoman Morgan, seconded by Councilman Black and approved by unanimous voice vote that the Salem City Council meeting be adjourned at 7:35 p.m.

Bev Quinn, CMC
City Clerk