

**AGENDA
CITY OF SALEM
REGULAR CITY COUNCIL MEETING
SEPTEMBER 15, 2014
6:00 PM**

- I. **Call to Order**
- II. **Prayer and Pledge of Allegiance**
- III. **Presentation of Petitions/Public Comments**
- IV. **Mayor's Report and Presentations**

- V. **City Council Action**
 - 1. Consent Agenda:
 - a. Approval of Minutes – September 2, 2014
 - b. Salem Relay for Life Softball Tournament Fundraiser – Waive Fee
 - 2. Bills Payable
 - 3. Council Action on Salem Township Hospital Request for Broughton Rd Closure
 - 4. Bid Award for Construction of Bryan Park Trail
 - 5. First Reading – Disorderly Conduct Ordinance
 - 6. Bid Award for Purchase of New Leaf Vacuum
 - 7. Bid Award for Water Main Replacement at South College Street
 - 8. Approval of Engineering Agreement with Curry & Assoc for Water Line Replacement on Lakewood and Pine Tree Drive
 - 9. Ordinance - Sign Code Amendments

- VI. **City Manager Report**
- VII. **City Attorney Report**
- VIII. **Finance Director Report**
- IX. **City Council Report**

X. **Adjournment**

Bill Gruen
City Manager

**MINUTES
CITY OF SALEM
REGULAR CITY COUNCIL MEETING
SEPTEMBER 15, 2014**

I. **Call to Order**

A regular meeting of the Salem City Council was held on Monday, September 15, 2014 at 6:00 p.m. in the Council Chambers of Salem City Hall. The meeting was called to order by Mayor John Raymer.

Council Members present:

Councilman David Black
Councilman Royce Bringwald
Councilwoman Sue Morgan
Mayor John Raymer

Council member absent: Councilman Jim Baity, due to illness.

Others present:

City Manager Bill Gruen	Finance Director Ben Stratemeyer
City Clerk Bev Quinn	Economic Development Director Jeanne Gustafson
Interim Chief of Police Susan Miller	Animal Control Officer Paul Wimberly
Public Works Director John Pruden	Code Enforcement Officer Brian Hunt
Library Director Kim Keller	Recreation Director Sherry Daniels

Members of the media and the public.

II. **Prayer and Pledge of Allegiance**

Opening prayer was led by Councilman David Black, followed by the Pledge of Allegiance to the Flag.

III. **Presentations of Petitions/Public Comments** - None.

IV. **Mayor's Report and Presentations**

Mayor Raymer indicated this year is the 227th anniversary of the signing of the Constitution of the United States of America, and he just signed a proclamation with the DAR proclaiming the Week of

September 17-23 as "Constitution Week". Mayor Raymer thanked the member of the DAR for bringing attention to the Constitution.

Mayor Raymer received a letter received from David Ritter of Lansing, IL, in which he commended Cemetery employees Adam Woolridge and Bart Colclasure for their assistance given one Friday afternoon, and for being good representatives of our community.

Mayor Raymer reported that DCEO has notified the City that is has approved the expansion of the Greater Salem Area Enterprise Zone, which was utilized to assist Marathon with its expansion. Economic Development Director Jeanne Gustafson added that the Marathon project is a \$190,000,000 project. It was important to the project that Marathon receive the sales tax exemption, and the process went smoothly. Mayor Raymer thanked Ms. Gustafson for her work on the zone expansion.

V. City Council Action

1. Consent Agenda:

- a. Approval of Minutes – September 15, 2014
- b. Salem Relay for Life Softball Tournament Fundraiser – Waive Fee

Motion was made by Councilman Black and seconded by Councilwoman Morgan that the Consent Agenda be approved as presented. Roll call vote: AYES: Councilman Black, Councilman Bringwald, Councilwoman Morgan, Mayor Raymer. NAYS: None. Motion carried.

2. Bills Payable

Bills Payable were presented for action. Following discussion, ***motion was made by Councilman Black and seconded by Councilman Bringwald to approve the bills as presented. Roll call vote: AYES: Councilman Bringwald, Councilwoman Morgan, Councilman Black, Mayor Raymer. NAYS: None. Motion carried.***

3. Council Action on Salem Township Hospital Request for Broughton Rd. Closure

Salem Township Hospital President Richard Haney thanked the City Council for the time spent on considering their request. Mr. Haney indicated Salem Township Hospital feels there is only one option to meet the healthcare needs of the community, which is closing Broughton Rd. to accommodate the building expansion and parking for the specialty physicians and dialysis center. This would involve rerouting traffic using Ricker to College St. Mr. Haney indicated the hospital feels this is such an important piece of the plan to bring the specialty physicians in, that it is willing to pay for the entire rerouting and will transfer any ground on hospital property that would be needed in the rerouting.

Mayor Raymer indicated he understands the need to lower the parking lot, and that the hospital needs more space, but the issue before Council is the closure of Broughton Road. Mayor Raymer indicated he would like the opportunity to pursue some funding to improve College Street, so the hospital doesn't have to use its funds, which will be needed to meet the needs of a large hospital.

Councilman Black said the hospital's drawing shows the lower parking area going further than the existing lot, which will allow the parking lots to connect, and asked why the hospital doesn't go north. Hospital Administrator Stephanie Hilton Siebert responded that they would lose 14 parking spaces. Marvin Jenkins added that they are trying to make it so that patients don't have to cross Broughton Road. Ms. Hilton-Siebert added that the addition of the dialysis clinic will improve people's quality of life, and reduce health care costs.

Councilman Black indicated he has stated before that he is not in favor of closing Broughton Road, and he still isn't.

Councilwoman Morgan indicated that Mr. Haney had told her that her mother would have said, "I'll build the road myself", and Councilwoman Morgan agreed that "she would have, but not until all of the "i"s were dotted and the "t"s were crossed." Councilwoman Morgan indicated she does not feel that is the case, now, and added that the hospital and City must find the best way to do this, together.

Mayor Raymer indicated that when a business comes to the City looking to expand, it generally takes a lot of planning, and does not provide for the quick response the hospital is requesting. Mayor Raymer reiterated that he wants a traffic study done, and to move forward on road closure would take a number of steps.

Ms. Hilton-Siebert indicated they had provided an Economic Impact Study to the City Council previously, indicating 20,000 additional patients would be served. If there is something else the City wants, they will provide it.

Councilman Black indicated the road closure may come to pass in the future, but the plans he has been shown so far do not support that. Black added that he would like to see Broughton Rd. remain open, and he feels this is something that can be worked out.

Mr. Haney indicated the only way the hospital can expand is to the north, and they *have* been planning for the future, as the land to the north was purchased in 2000. Mr. Haney added that if you look at health care today, the hospital will *have* to offer additional services to stay viable. Salem Township Hospital has invested \$20 million in improvements, thus far.

Mayor Raymer asked if Broughton Rd. was moved slightly to the north, while a road to the south was built, would that work. Ms. Hilton-Siebert indicated it would work, as the south re-routing would take less than a month. Mr. Jenkins added that patients would still have to cross Broughton Rd. Discussion ensued regarding who would engineer the bi-pass, and why there was no report from HMG so far. Councilman Black indicated he does not see why the proposed shifting of Broughton Rd. to the north would not work. Mr. Jenkins responded that he timed a patient crossing the road, which took 11 seconds, and timed a car, which took 8 seconds.

Kenneth Cripps, 505 Broughton Rd., indicated he does not feel the proposed route will work.

Mayor Raymer asked Scott Rakers of HMG how soon he could get a traffic engineer to meet with the City. Mr. Rakers responded that he could arrange that within a week. Mayor Raymer indicated he feels we need a report from the engineers we hired. HMG needs to look at what has been proposed, and bring back suggestions that can be shared with the Hospital Board. Councilman Black indicated he wants to see Broughton Road maintained, with a bump to the north.

Councilwoman Morgan indicated the hospital has requested that we close Broughton Road and transfer the land to them. We have not taken action on that request. Mayor Raymer responded that he would like to have the report from HMG Engineers before that. Mayor Raymer added that he does not think College St. is in good enough shape to handle the additional traffic at this time.

Councilman Bringwald indicated he feels there has been a lack of planning on the hospital's part. Davita Dialysis is synonymous with dialysis and has facilities throughout the area. Salem Township Hospital has brought up the safety issue, then economic development issues, but does not feel STH has been forthcoming about something. This is being considered for no other reason than hospital expansion, and 99% of the people he has approached regarding this are opposed to closing Broughton Road. Therefore, he does not support closing the road. ***Motion was made by Councilman Bringwald and seconded by Councilman Black that Salem Township Hospital's request that Broughton Road be closed and the land transferred to the hospital be denied. Roll call vote: AYES: Councilwoman Morgan, Councilman Black, Councilman Bringwald, Mayor Raymer. NAYS: None. Motion carried.*** Mayor Raymer indicated he would like to assist the hospital in their efforts to get Davita Dialysis at the hospital.

Salem Township Hospital President Richard Haney thanked City Council on behalf of the hospital, and indicated he appreciated the time City Council has put into this. Mr. Haney indicated it is the hospital board's job to bring the best health care to the people of the area, and they would like to continue discussions with City Council on a solution. Mr. Haney indicated the only way the hospital can expand is to the north, and since hospitals don't keep people as inpatients like they used to, patients must come back daily for treatment. Salem Township Hospital will soon be the only hospital in the area to have in-house dialysis. Mr. Haney indicated he would like to get

together with the City soon, in an effort to move forward, and indicated he looks forward to working with the City on this.

4. Bid Award for Construction of Bryan Park Trail

City Manager Gruen indicated bids were received on the Bryan Park Trail. The low bid received was from Shore's Builders at \$130,481.46 and the other bid was from Guinzy Construction at \$146,321.11. Mr. Gruen indicated the City needs to look at ways to pull the project back, for instance eliminating the Bobcat Connection, to lower the cost of the project. Additionally, the City could take responsibility for the grass seeding and clearing. City Manager Gruen indicated he would like to look at the numbers, and come back to this later in the meeting.

5. First Reading – Disorderly Conduct Ordinance

City Manager Gruen indicated a draft ordinance was provided by City Attorney Jones. Mr. Jones and Interim Chief Miller tried to mirror state law. The ordinance creates a violation for disturbing others and provoking a breach of the peace in an unreasonable manner. The other violations pertain to various types of false reports. City Attorney Jones indicated this could be a tool the Police Department could use, and it could be acted on at first reading if there are four votes in favor. **Motion was made by Councilman Black and seconded by Councilman Bringwald to approve Ordinance 2014-11 for Disorderly Conduct. Roll call vote: AYES: Councilman Black, Councilman Bringwald, Councilwoman Morgan, Mayor Raymer. NAYS: None. Motion carried.**

6. Bid Award for Purchase of New Leaf Vacuum

City Manager Gruen indicated two bids were received for the leaf vac. The low bid was received from The ODB Co. in the amount of \$38,691.00, but does not comply with specs. The other bid was from Woody's Municipal Supply Company in the amount of \$41,259.00, with a trade-in of \$1,200.00. Public Works Director John Pruden is recommending approval of Woody's bid in the amount of \$41,259.00, but does not feel the trade in amount reflects the true worth of the equipment, and suggests the old leaf vac be declared surplus, and the City Manager authorized to solicit other means of disposal. **Motion was made by Councilman Black and seconded by Councilman Bringwald that the bid from Woody's in the amount of \$41,259.00 be approved, as the bid from ODB does not comply with specs, and that the old leaf vac be declared surplus to be sold. Roll call vote: AYES: Councilman Bringwald, Councilwoman Morgan, Councilman Black, Mayor Raymer. NAYS: None. Motion carried.**

7. Bid Award for Water Main Replacement at South College Street

City Manager Gruen indicated bids were solicited for the Water Main Replacement at South College Street, which is budgeted Fund 18 project. The low bid received was from JK Trotter and Sons, and he recommends approval. **Motion was made by Councilman Black and seconded by Councilwoman Morgan that the bid for the Water Main Replacement at South College Street be awarded to the low bidder, JK Trotter and Sons, in the amount of \$158,194.00. Roll call vote: AYES: Councilwoman Morgan, Councilman Black, Councilman Bringwald, Mayor Raymer. NAYS: None. Motion carried.**

8. Approval of Engineering Agreement with Curry and Associates

City Manager Gruen indicated Council had previously approved the allocation of unused grant funds from one water project to another water project on Lakewood and Pine Tree Drive. The City has since received approval from the State to use these funds. City Manager Gruen recommended approval of Curry and Associates Engineers to provide the engineering on the Lakewood and Pine Tree project, not to exceed \$11,712.00. **Motion was made by Councilman Black and seconded by Councilman Bringwald to approve award of engineering for the waterline project on Lakeview and Pine Tree to Curry and Associates, not to exceed \$11,712.00. Roll call vote: AYES: Councilman Black, Councilman Bringwald, Councilwoman Morgan, Mayor Raymer. NAYS: None. Motion carried.**

9. Ordinance – Sign Code Amendments

Councilman Black indicated there is some disparity between uptown businesses being able to put out temporary signs and businesses in Westgate not having the same ability. For instance, one pharmacy in town can put out a sign advertising "Flu Shots" and another cannot. Councilman Black suggested something be adopted that is across the board. City Manager Gruen indicated he would bring something back to Council.

Return to 4. Bid Award for Construction of Bryan Park Trail

City Manager Gruen asked Micah Mulvaney if there were features that could be cut to bring the construction down to budget. Mr. Mulvaney responded that removing the guard rail would reduce the cost by \$9,784.00, and the trail could be rerouted to the north so that a guard rail would not be needed. The Boone St. connector could also be cut out to reduce the cost by an additional \$9,000. City Manager Gruen indicated the \$20,000 Lowes grant must be used by the end of this year. The City has \$92,000 from the IDNR and \$20,000 from Lowes. **Motion was made by Councilwoman Morgan and seconded by Councilman Black to move forward on construction of the Bryan Park Trail, that the bid be awarded to Shore' Builders with revisions, and that the City Manager be authorized to work with Shores Builders on reducing the cost. Roll call vote: AYES: Councilman Bringwald, Councilwoman Morgan, Councilman Black, Mayor Raymer. NAYS: None. Motion carried.**

VI. City Manager Report - None.

VII. City Attorney Report – None.

VIII. Finance Director Report – None.

IX. City Council Report – None.

X. Adjournment

As there was no further business for discussion, Councilman Black made a motion at 7:28 p.m. to adjourn the meeting and Councilwoman Morgan seconded the motion. Roll call vote: AYES: Councilman Bringwald, Councilwoman Morgan, Councilman Black, Mayor Raymer. NAYS: None. Motion carried.

Bev Quinn, CMC
City Clerk

Minutes Approved: October 6, 2014